



# School Board's Proposed 2019-28 Capital Improvement Plan (CIP)

June 7, 2018

#### Follow the School Board's CIP Process



Information about the CIP: <a href="mailto:apsva.us/engage/cip">apsva.us/engage/cip</a> fy19-28/

#### Website includes:

- CIP background
- Timeline (with presentation links)
- Community engagement opportunities and events
- Community input from a variety of sources
- Previous CIP documents

#### <u>Note</u>

Slides include footnotes, operational definitions, legends and color coding, and data sources when and where appropriate. The goal is to provide clear information and notes for readers. This content reflects feedback from the School Board and internal review by APS staff.

### Agenda



- Priorities for the FY 2019-28 CIP
- Needs that are shaping the FY 2019-28 CIP
- Community input that is shaping the CIP
- School Board's Proposed 2019-28 CIP planning for continued enrollment growth
- Fall 2018 bond referendum
- Opportunities to jointly address community priorities
- CIP Schedule

#### **Priorities for the FY 2019-28 CIP**



- Plan for the PreK-12 instructional program and continued enrollment growth
- Maintain existing facilities
- Build upon the School Board/County Board partnership to address community priorities

Thank you to the County Manager for identifying schools as a foundational investment in his proposed CIP

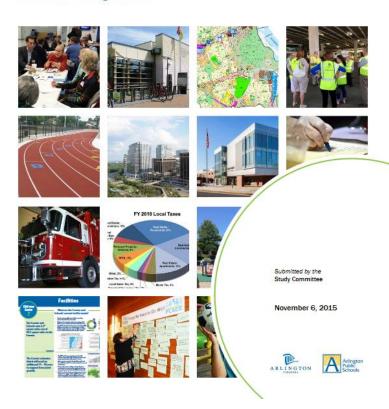
Source: https://arlingtonva.s3.amazonaws.com/wp-content/uploads/sites/18/2018/05/FY19-28-Proposed-CIP-Managers-Overview.pdf

### **Community Facilities Study (CFS)**





#### **Final Report**



#### **Recommendations shaping the CIP:**

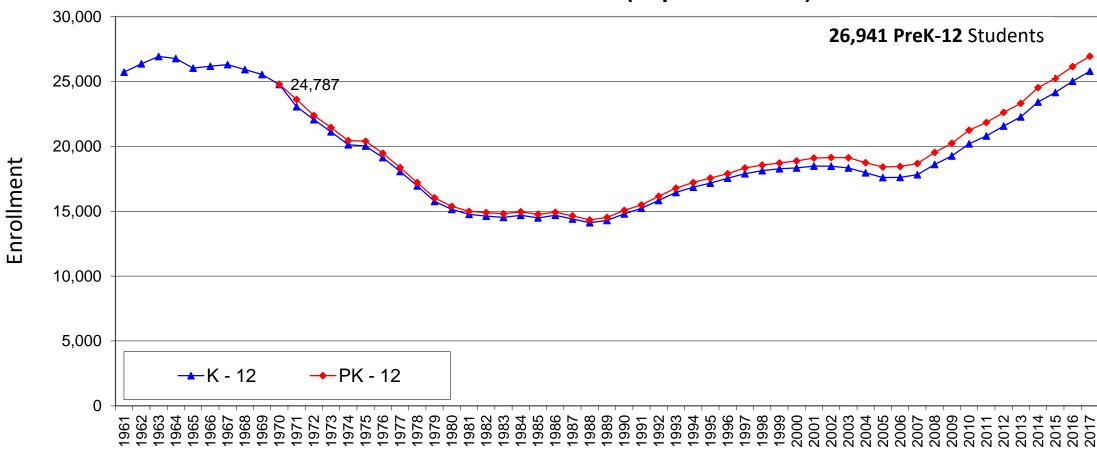
- Improve coordination and collaboration between County and APS
- Establish and implement a process to identify facility needs early
- Raise awareness of needs with the community and provide opportunities for input
- Monitor demographic and economic data to influence decision making
- Strategize alternate solutions before the CIP funding prioritization and specific siting processes begin

Source: Community Facilities Study Final Report http://arlingtonva.s3.amazonaws.com/wp-content/uploads/sites/5/2015/11/CFS\_Final\_Report\_web.pdf

#### **APS Historical Enrollment**



#### Total K-12 and PreK-12 Enrollment (September 30th)



Source: Arlington Public Schools, Monthly Enrollment Summary, <a href="https://www.apsva.us/statistics/monthly-enrollment/">https://www.apsva.us/statistics/monthly-enrollment/</a>

#### Planning for Growth: Over 32,000 Students by September 2027

Projections suggest APS will need more than 5,000 additional seats



#### Ideally, permanent seats would be added in the years that are circled

	2020- 21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28
Elementary School	(640)	<b>47</b> +725 at Reed	(160)	(317)	(532)	(791)	(1,116)	(1,424)
Middle School	(269)	(341)	(357)	(449)	(501)	(564)	(537)	(559)
High School	(14)	292 +600 at Ed. Center, +250 at Arl. Tech <sup>1</sup>	(75)	(321)	(633)	(637)	(698)	(694)

<sup>&</sup>lt;sup>1</sup> The 250 seats at Arlington Tech are the remaining seats needed to complete the FY 2017-26 CIP project for planned growth at Arlington Tech to 600 students. The FY 2017-26 CIP project seats were to be delivered by September 2018. This timeline has shifted to allow a comprehensive phased development planning effort to occur through the Career Center Working Group (CCWG) prior to beginning any capital expansion project.

#### <u>Note</u>

Between school years 2017-18 and 2027-28, APS projects student enrollment to grow by 21%, to 32,600 students. This projected growth of about 5,700 students will require a 7 similar growth in seats.



## Developing the CIP

### **Planning for Continued Enrollment Growth**

#### Developing a CIP



April 24	Baseline CIP scenario - Included all projects required to address seat needs in the required timeframe
May 7	<b>Superintendent's Proposed CIP</b> – Adjusted timeline to fit within the bonding capacity <sup>1</sup> Delays opening of Career Center 800 seats, New Elementary School, and adjusted Career Center/Arlington Tech
May 15	School Board's requested Scenario A Opens Career Center in fall 2024, delays openings of New Elementary School and Middle School Addition  School Board's requested Scenario B Uses Education Center for elementary seats, repurposes Henry for Career Center seats, delays plans for New Elementary School and Middle School Addition
May 22	School Board's requested Scenario B1 A variation of Scenario B without a parking garage at the Career Center
May 29	School Board's requested Scenario A1 A variation of Scenario A that adjusts timing of New Elementary School from 2031 to 2029 and the Middle School Addition from 2031 to 2030
June 7	School Board's Proposed 2019-28 Capital Improvement Plan (CIP) Includes all projects and timing from Scenario A1

<sup>&</sup>lt;sup>1</sup> APS's bonding capacity is framed by the County Board-adopted financial and debt management policies. The policies provide the parameters for the amounts and timing of bond-financed projects to be included in the County's CIP, ensuring that the CIP is financially sustainable and that it supports the County's triple, triple-A bond ratings.

### **Community Input**

### Shaping the CIP



Addressing Specific Projects	
Site 1,300 High School Seats	Spring 2017
Instructional Focus of the Education Center	Fall 2017
Reed Elementary School Building Level Planning Committee (BLPC)	Oct. 2017 – June 2018
Career Center Working Group	Jan. – Aug. 2018
Input on the FY 2019-28 CIP	
Community Outreach Sessions	May 14, 16, 21
School Board Discussion with Advisory Groups – BAC, FAC, ACI <sup>1</sup>	May 15
Public Hearing	May 17
Community Questionnaire	May 7- 31
Input to <a href="mailto:Engage@apsva.us">Engage@apsva.us</a> and <a href="mailto:School.Board@apsva.us">School.Board@apsva.us</a>	Ongoing

<sup>&</sup>lt;sup>1</sup>Advisory Council on Instruction (ACI), Budget Advisory Council (BAC), Advisory Council on School Facilities and Capital Projects (FAC)

### **What We Heard From the Public**

### Top Rated Priorities for Funding in Arlington's next CIP



#### What We Heard From the Public



Schools

### Maintenance of existing assets

Roads/paving, parks, community centers, water/sewer, libraries ("Fix what we have first")

Metro

#### **Pedestrian safety**

Sidewalks, crosswalks, crossing signals, streetlights

#### Fiscal responsibility

No "gold-plating" or "million-dollar bus stops"

When asked for their priorities for Arlington's next CIP, respondents rated the following key capital areas as most "important" 1

- Maintenance of existing public schools (avg. rating of 81 out of 100)
- Maintenance of roads and streets (avg. 80 out of 100)
- New or expanded public schools to address growing enrollment (avg. 75 out of 100)
- Maintenance and/or expansion of existing parks and playgrounds (avg. 73 out of 100)
- Water and sewer projects (avg. 72 out of 100)
- The following priorities each had an avg. of 70 out of 100
  - Metro
  - Public safety vehicles, equipment, and/or facilities
  - Maintenance of existing libraries

Proposed FY 2019-2028 Capital Improvement Plan (CIP)

County Manager's Overview

Sources: Arlington County Manager's Proposed FY19-28 CIP <a href="https://arlingtonva.s3.amazonaws.com/wp-content/uploads/sites/18/2018/05/FY19-28-Proposed-CIP-Managers-Overview.pdf">https://arlingtonva.s3.amazonaws.com/wp-content/uploads/sites/18/2018/05/FY19-28-Proposed-CIP-Managers-Overview.pdf</a>
Arlington County's Capital Improvement Plan Online Engagement (February-March 2018)

<sup>1</sup> In February 2018, County residents were asked to provide feedback regarding the types of investments they believed were important considerations as the County Manager was developing his proposed FY 2019-2028 CIP. Respondents were asked to give feedback on the importance they personally placed on funding 17 key capital areas using a sliding scale from "Not Important" to "Very Important."





Builds on the FY 2016-27 CIP and prepares APS for continued growth across all school levels

### School Board's Proposed 2019-28 CIP, Plans for Enrollment Growth





			Completed August												
	School Board's Proposed 2019-28 CIP			'21	'22	<b>'23</b>	'24	'25	'26	'27	'28	After 10 year CIP horizon			
	Henry Moves to Fleet	752													
ary	Drew Refresh	Χ													
Elementary	Montessori Moves to Henry (500 repurposed seats)	Χ													
em	New ES at Reed Building			725											
Ш	New ES in an existing building and/or site											725-750 ('29)			
M.S.	Addition at MS TBD (Gunston, Williamsburg or Kenmore)											300 ('30)			
	Education Center Renovation (HS seats)			600											
	Arlington Tech Internal Renovation (capacity to 600)			250											
High	Career Center <sup>1</sup>														
宝	Addition (educational spaces, multi-use gym & black box)						800								
	Performing Arts Addition						Χ								
	Synthetic Field and Parking Garage								Χ						

<sup>&</sup>lt;sup>1</sup> See slide #15 for more information on the instructional spaces at this facility.

### **Career Center Working Group (CCWG)**

Report due to School and County Boards in August 2018



### Thank you!

To the working group which includes more than 30 members representing:

- PTAs and APS students
- Advisory Councils & Commissions
- Civic Associations and community interests

Chair - Kathleen McSweeney APS and Arlington County Staff

### From the CCWG Charge

- how APS can open 700-800+ additional seats to the Career Center facility by 2022, within funding already approved by the School Board, while also providing options for optimizing future development of public facilities within the study area through a phased development plan.
- APS will lead separate processes to address the instructional focus for the Career Center and to plan the building of the 700-800+ seats.

Source: "Charge for the Joint Career Center Working Group" adopted by the School Board November 14, 2017

#### A Plan for 800 seats



- In September 2024, the facility will open with additions and a renovation of the existing building
- Includes the following instructional spaces, similar to spaces across APS high schools:
  - Core classrooms
  - Labs (art and science)
  - Expanded cafeteria
  - Library/media center
  - Multi-purpose gymnasium/assembly space
  - Black box theater
  - Performing arts/fine arts/music
  - Specialty shops
- Adds an at-grade field above a parking garage by Sept. 2026







Source: Images from Meeting #2, Career Center Working Group presentation, January 29, 2018.
Top-most photo is from John Ronan Architects.

# Alignment with High School Teaching and Learning Experiences throughout APS



- Challenging and engaging learning experiences that include:
  - Core Courses
  - Advanced offerings (Advanced Placement and Dual Enrollment)
  - Health & PE, World Languages, Fine and Performing Arts, Music, CTE, etc.
- Achievement of Advanced and Standard Diplomas
- Integration with other programs at the Career Center, including Arlington Tech as an option program
- Opportunity to build on long-term PreK-12 Instructional Vision and Programs



		OTHE	R FUNDI	NG SOU	RCES		BOND FUNDING											
		MC/MM (not	Capital	Join	t Fund	Previous Bond											TOTAL BOND	TOTAL PROJECT
Project Description	Operating	bonds)	Reserve <sup>1</sup>	APS	ArICo	Funding	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FUNDING	COST
Seats Available in							Fall 2018	Fall 2019	Fall 2020	Fall 2021	Fall 2022	Fall 2023	Fall 2024	Fall 2025	Fall 2026	Fall 2027		
Stratford (1,000 seats in 2019) *	\$ 0.80		\$ 0.25	¢ 2 11	¢ 2 11	\$ 22.25	\$ 9.03										\$ 9.03	\$ 36.55
,	1		† ·		1		•											
Wilson (114 seats in 2019) *	\$ 1.90		\$ 7.00	\$ 3.00	\$3.00	\$ 82.90	\$ 3.00							<b>∕</b> .				
Major Infrastructure Projects (bond-funded MC/MM)			1				\$ 7.20	\$ 7.40	\$ 7.60	\$ 7.80	\$ 8.00	\$ 8.20	\$ 8.40	\$ 8.60	\$ 8.80	\$ 9.00	\$ 81.00	\$ 81.00
Reed - Expanded (725 seats in 2021)	\$ 1.25		\$ 4.00	\$2.75	\$2.75		\$ 24.10	\$ 17.75	\$ 2.40	725							\$ 44.25	\$ 55.00
Career Ctr/Arl Tech (FY17-26 project; 250 seats in 2021) **	\$ 0.75					\$ 12.00	\$ 1.00	\$ -	\$ 5.00	250							\$ 6.00	\$ 18.75
Career Center 800 seat Addition (2024)	\$ 1.30					\$ 6.00		\$ 2.80	\$ 9.60	\$ 50.00	\$ 53.70	\$ 4.50	800				\$ 120.60	\$ 127.90
Career Center Performing Arts Facility (2024)								\$ 0.70	\$ 0.80	\$ 4.00	\$ 4.30	\$ 0.50					\$ 10.30	\$ 10.30
Career Center Field and Parking Garage (2026)			\$ 7.00							\$ 3.20	\$ 3.50	\$ 11.00	\$ 19.40	\$ 2.00			\$ 39.10	\$ 46.10
Education Center (600 HS seats in 2021)	\$ 0.75					\$ 4.00	\$ 16.00	\$ 14.10	\$ 2.15	600							\$ 32.25	\$ 37.00
MS: Renovation/Addition Location TBD (300 seats in 2030)			\$ 7.00											\$ 2.50	\$ 2.70	\$ 6.90	\$ 12.10	\$ 35.00
New ES in Existing Building (725-750 seats in 2029) <sup>2</sup>	\$ 1.30		\$ 7.00										\$ 5.10	\$ 5.50	\$ 21.90	\$ 31.10	\$ 63.60	\$ 73.90
Transportation Staff Facility Renovation							\$ 2.10										\$ 2.10	\$ 2.10
Drew Model School refresh (summer 2019)		\$ 0.95															\$ -	\$ 0.95
Patrick Henry building refresh (summer 2019)		\$ 0.85															\$ -	\$ 0.85
Field conversions to synthetic turf (APS share)							\$ 0.62		\$ 1.35								\$ 1.97	\$ 1.97
Turf field replacements (APS share)		\$ 2.89															\$ -	\$ 2.89
TOTAL PROJECTS	\$ 8.05	\$ 4.69	\$ 32.25	\$ 7.86	\$7.86	\$127.15	\$ 63.05	\$ 42.75	\$ 28.90	\$ 65.00	\$ 69.50	\$ 24.20	\$ 32.90	\$ 18.60	\$ 33.40	\$ 47.00	\$ 425.30	\$ 631.06
							2018	1	2020	1	2022	1	2024	7	2026	1		
300 Shows the number of seats coming online that year BOND REFERENDA AMOUNTS \$ 113.72 \$ 140.45 \$ 32.80 \$ 95.60 ***																		
		Debt	Service	Ratio	Targe	t ≤9.8%	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	Total	1
		DODE			_	Ratio APS		9.56%	9.79%		9.77%		10.07%	9.70%		9.07%	Total	
						d Issuance		\$ 42.75			\$ 69.50		\$ 32.90		\$ 33.40		\$425.30	1

<sup>&</sup>lt;sup>1</sup> This is a plan to allocate funds to Capital Reserve over the next ten years. Capital Reserve is one-time funds set aside by the School Board for capital projects in order to mitigate the use of bond funding.

Annual APS Debt Service Increase

\$1.97

\$2.14

(\$0.87)

\$0.26

(\$1.05)

\$2.27

(\$3.92)

<sup>\*</sup> Bonds for Stratford and Wilson being sold in FY 2019 are from previous bond referenda.

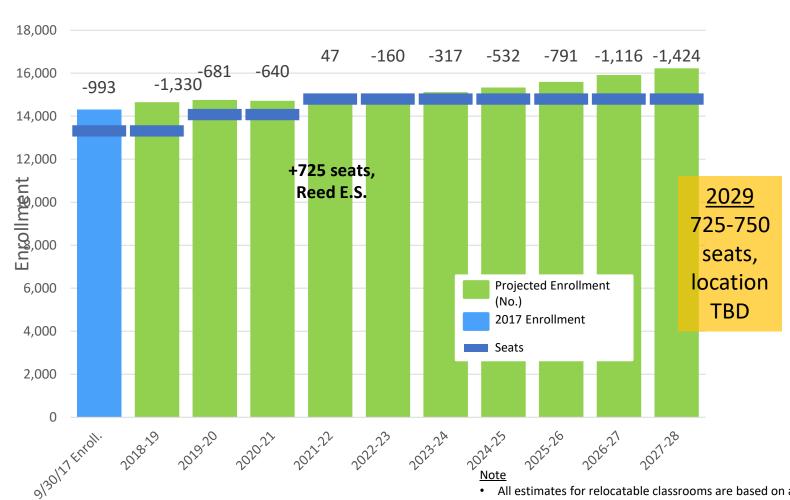
<sup>\*\*</sup> The Career Center/Arlington Tech project funding was \$12.75 million in the FY17-26 CIP. Of that amount, it is estimated that \$4.54 million will have been used over the summers of 2017 and 2018 for internal modifications generating 350 seats. The remaining \$8.21 million along with the new funding in the FY19-28 CIP will be used to provide the 250 additional seats needed for Arlington Tech.

<sup>&</sup>lt;sup>2</sup> Adjusted cost for renovation of existing building in lieu of full cost of building new ES.

<sup>\*\*\*</sup> The 2026 bond referendum amount includes an additional \$2M for the New ES project and \$15.9M for the MS Renovation/Addition (not shown in this chart).

#### **Elementary School Projections**





School Year

#### Growth requires each elementary school to have:

- 1 to 2 relocatable classrooms in 2024-25
- 2 to 3 relocatable classrooms in 2027-28

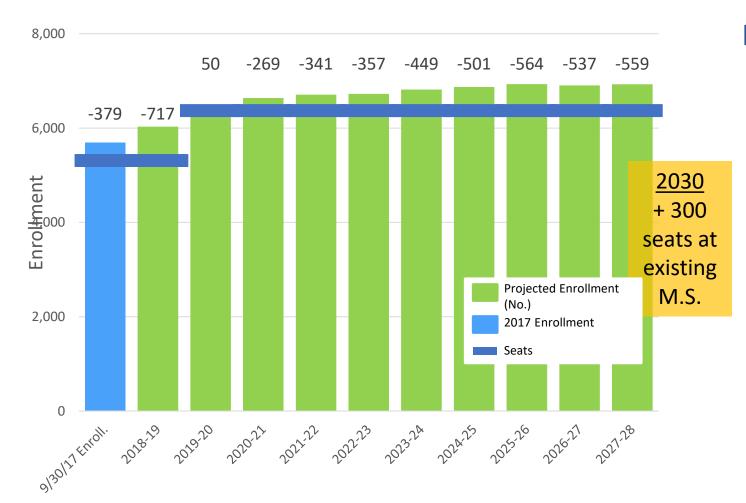
Abingdon, Discovery, Fleet and Reed do not have space for relocatable classrooms

All estimates for relocatable classrooms are based on an average class size of 25 students, across all levels.

- The green bars represent projected enrolled APS students, the blue horizontal lines indicate the number of seats available in the scenario, and the number at the top of each bar indicates the difference between enrolled students and seats.
- This chart assumes the lower end of the range of possible elementary seats, 725-750, opening in 2029.

#### Middle School Projections





#### In 2025-26, growth requires:

- 5 to 6 relocatable classrooms each at Gunston, Kenmore, Swanson and Williamsburg, and
- 1 relocatable classroom at Jefferson

Jefferson has room for one relocatable classroom; when opened, Stratford will not have space for relocatable classrooms

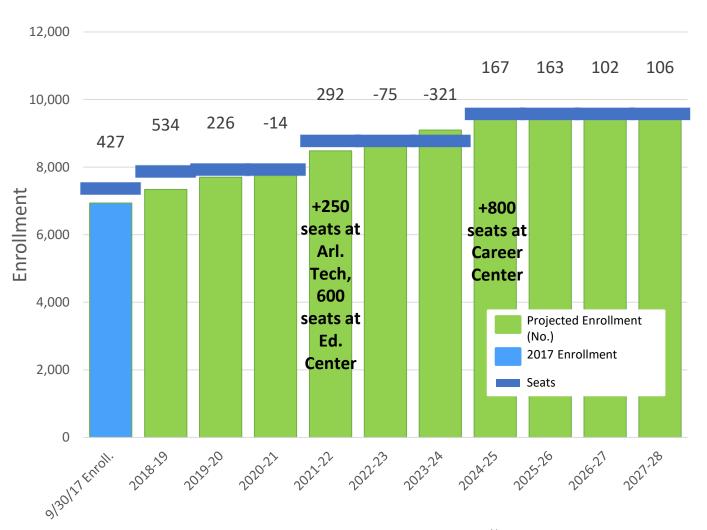
#### School Year

#### Note

- All estimates for relocatable classrooms are based on an average class size of 25 students, across all levels.
- The green bars represent projected enrolled APS students, the blue horizontal lines indicate the number of seats available in the scenario, and the number at the top of each bar indicates the difference between enrolled students and seats.

# School Board's Proposed 2019-28 CIP High School Projections





- High School capacity will exceed enrollment for 7 of 10 years in this CIP scenario
- In 2023-24, enrollment growth requires 6 to 7 relocatable classrooms each at Wakefield and Washington-Lee

Yorktown does not have space for relocatable classrooms

School Year

#### Note

- All estimates for relocatable classrooms are based on an average class size of 25 students, across all levels.
- The green bars represent projected enrolled APS students, the blue horizontal lines indicate the number of seats available in the scenario, and the number at the top of each bar indicates the difference between enrolled students and seats.



#### **Debt Service**

- Exceeds both 10% debt service ratio<sup>1</sup> and APS's 9.8% target ratio in FY24 and FY25
- Annual debt service increases are high<sup>2</sup> in FY23 and FY24

#### Seats

- The CIP adds 3,127 seats:
  - E.S.=1,477
  - H.S.=1,650
- The CIP includes additional funds for seats beyond the 10-year CIP horizon:
  - 725-750 E.S. seats
  - 300 M.S. seats
- Requires need to find an existing building and/or site for the New Elementary School

<sup>&</sup>lt;sup>1</sup> Within the ten-year CIP period, net tax-supported debt service payments should not exceed 10% of general expenditures, not including the Capital Projects Fund. This percentage is known as the debt service ratio.

<sup>&</sup>lt;sup>2</sup> A high debt service increase reflects an increase of \$3 million or more over the previous fiscal year.

## Maintains Existing Facilities and Partners with Arlington County on Fields



						Con	plete	d Aug	ust			
		'19	'20	'21	'22	'23	'24	'25	'26	'27	'28	After 10 year CIP horizon
	Transportation Facility Renovation	X										
ner	Major Infrastructure Projects (мс/мм)	X	X	X	X	X	X	X	X	X	X	
Other	Field Conversions to Synthetic Turf	X		X								
	Replacement of Synthetic Turf Fields		X		X		X	X		X	X	

#### Note

- Non-capacity projects are capital projects that do not produce seats, but are essential for the maintenance and operation of facilities.
- Green highlights indicate projects that have delivery dates within the next ten years or after the CIP horizon period.
- The MC/MM identifies major maintenance investment needs for APS facilities, such as the repair and/or replacement of HVAC, roofing, and exterior walls and windows.

### Planning for the next CIP



- Capital Improvement Plans (CIP) are updated every two years
- If the School Board's Proposed 2019-28 CIP is adopted for the November 2018 bond referendum<sup>1</sup>, it includes:
  - Major Infrastructure Projects (MC/MM)
  - Reed (725 E.S. seats)
  - Career Center/Arlington Tech (250 H.S. seats)
  - Education Center (600 H.S. seats)
  - Transportation staff facility renovation
  - Field conversions to synthetic turf
  - Planning & design funds for 800 H.S. seats at the Career Center
- The CIP will be re-evaluated in 2020. Career Center planning and design will define the funds needed in the 2020 bond referendum

23

<sup>&</sup>lt;sup>1</sup> Bond financing is generated through the sale of general obligation bonds by Arlington County as authorized by County voters through bond referenda. Bond referenda are scheduled for even-numbered calendar years, with the next bond referendum in November 2018.

# Proposed Capital Projects Funded by the 2018 Bond Referendum



Project	2018 Bond (in millions)
New ES at Reed Building	\$44.25
Career Center / Arlington Tech Internal Renovation	\$6.00
Career Center / 800 seat addition (planning & design funds)	\$12.40
Career Center / Performing Arts Addition (planning & design funds)	\$1.50
Education Center Renovation (HS seats)	\$32.25
Transportation Facility Renovation	\$2.10
Field Conversions to Synthetic Turf (APS share)	\$0.62
Major Infrastructure Projects (MC/MM)	\$14.60
Total	\$113.72



### **School Board/County Board Partnership**

#### Opportunities to Partner on Community Priorities

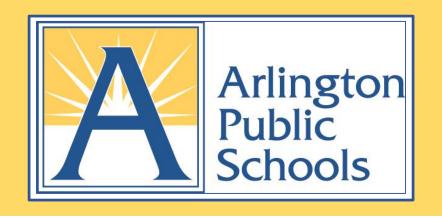


- Plan for the Career Center Site
  - Commitment on dedicated fields in 2024
  - Assistance in securing off-site parking
- Determine jointly-funded amounts available for each project
- Consider debt capacity apportionment
- Identify sites and buildings for future schools

### **CIP Schedule**



Status	Date	Schedule for the CIP
✓	April 17	Career Center Working Group, Joint Work Session with County Board
✓	April 19	Monitoring Item
✓	April 24	Work Session #1
✓	May 3	Supt's Proposed FY19-28 CIP
✓	May 7	Work Session #2
✓	May 14	Community Outreach - CIP Information Session at Washington-Lee
✓	May 15	Work Session #3
✓	May 16	Community Outreach - CIP Information Session at Swanson
✓	May 21	Community Outreach - CIP Information Session at Career Center
✓	May 22	Work Session #4
✓	May 29	Joint Work Session with County Board
✓	June 7	School Board's Proposed FY 2019-28 CIP
	June 12	Work Session #5
	June 21	School Board adopts final FY 2019-28 CIP
	July 14	County Board adopts final FY 2019-28 CIP (includes schools)
	Nov. 6	2018 Bond referendum





# School Board's Proposed 2019-2028 Capital Improvement Plan (CIP)

June 7, 2018